Introduction

On March 25, 2021, the New York City Council passed Resolution 1584-2021, adopting the City's Police Reform and Reinvention Collaborative Plan and mandating a series of research inquiries to assess law enforcement and prosecution practices. This included determining if and how current criminal summons practices disproportionately impact low income and Black and Brown communities in New York City. This Research Note highlights a few key summons trends from 2020 to 2022. The Data Collaborative for Justice (DCJ) will release a complete report on criminal summons trends and disparities based on race/ethnicity, income, and neighborhood later in 2023.

Findings

Key Summons Charges

- Across the three most recent years (2020-2022), the most common summons charges were Disorderly Conduct (14%), Public Consumption of Alcohol (14%), Marijuana Possession (13%), Other Administrative Charges (10%), Unattended Vehicles (6%), and Other Vehicle and Traffic Law Charges (6%) (Figure 1).

Trends in Summons Issued

- Following a low watermark in summons issued by the New York Police Department (NYPD) in 2021 (22,603), 2022 saw a 62% increase in criminal summons issued (36,621, see Figure 2 and Figure 3).
- The Bronx and Brooklyn each accounted for roughly a third of summons issued citywide from 2020-2022 (Figure 4).
- The Bronx and Brooklyn also had the largest percentage (over 50%) of summons issued to residents living in these boroughs from 2020-2022 (Figure 5).

Trends in Racial Disparities

- Racial disparities in summons issued persisted, disproportionately impacting Black and Brown communities in New York City. Black and Brown residents were issued over 80% of summons from 2020-2022, including 85% in 2022 (Figure 6). Black and Brown residents were issued summons at much higher rates than white residents, with the magnitude of these disparities increasing since 2020 (see Figure 7). In 2022, Black people were 9.10 times more likely than white people to be issued a summons, and Hispanic people were 6.78 times more likely to be issued a summons.
Trends in Racial Disparities and Income

• Lower income New Yorkers were issued more summons than higher income New Yorkers, with over 61% of summons issued to those who are below the median household income of New York City ($70,663) (Figure 9).

• When analyzing summons issued based on median household income according to the census, regardless of income, Black and Brown New Yorkers were disproportionately issued summonses compared to white New Yorkers (Figure 10).

<table>
<thead>
<tr>
<th>Summons Charge</th>
<th>Percent of Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Disorderly Conduct (PL 240.20)</td>
<td>14%</td>
</tr>
<tr>
<td>Public Consumption of Alcohol (AC 10-125)</td>
<td>14%</td>
</tr>
<tr>
<td>Marijuana Possession (PL 221.05)</td>
<td>13%</td>
</tr>
<tr>
<td>Other Administrative Code Charges (25 AC)</td>
<td>10%</td>
</tr>
<tr>
<td>Unattended Vehicle (AC 10-111)</td>
<td>6%</td>
</tr>
<tr>
<td>Other Vehicle and Traffic Law (62 VTL)</td>
<td>6%</td>
</tr>
<tr>
<td>All Other Charges</td>
<td>37%</td>
</tr>
</tbody>
</table>

Figure 1.
Top Summons Charges (2020-2022)

Figure 2.
Summons Issued: 2013-2022

Note: The CJRA moved many criminal summons cases to the civil justice system.
Figure 5. 
Percentage of Summons Issued by Borough of Residence of the Charged Individual, 2020-2022

Figure 6. 
Percentage of Summons Issued by Race/Ethnicity, 2020-2022

*Note: Additional Racial/Ethnic Groups (green bars) each = 1%.
Figure 7. Higher Rate of Summons Issued for Black and Hispanic People Compared to White People (Relative to Their General Population Numbers)

Note: This only includes New York City residents over the age of 18.

Figure 8. 2020 Pandemic-Related Charges vs. All Other Charges by Race and Ethnicity
Figure 9.
Summons Issued by Household Income

Figure 10:
2022 Summons Issued by Race/Ethnicity and Income